



England

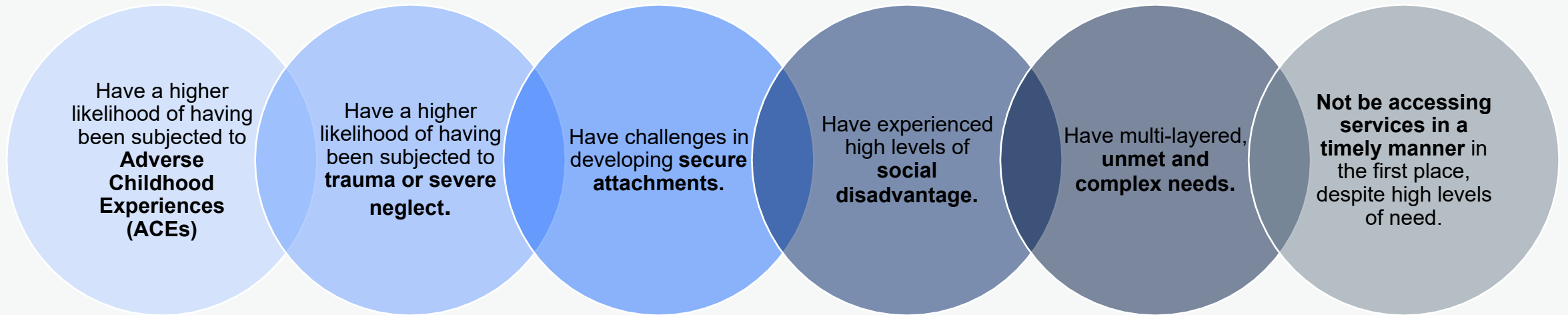
NHS England Health & Justice Children Programme Framework for Integrated Care (Community)

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Our cohort: children with complex needs

This cohort of children often have complex needs in multiple domains and are sometimes described as “high risk, high harm, high vulnerability”. They may:





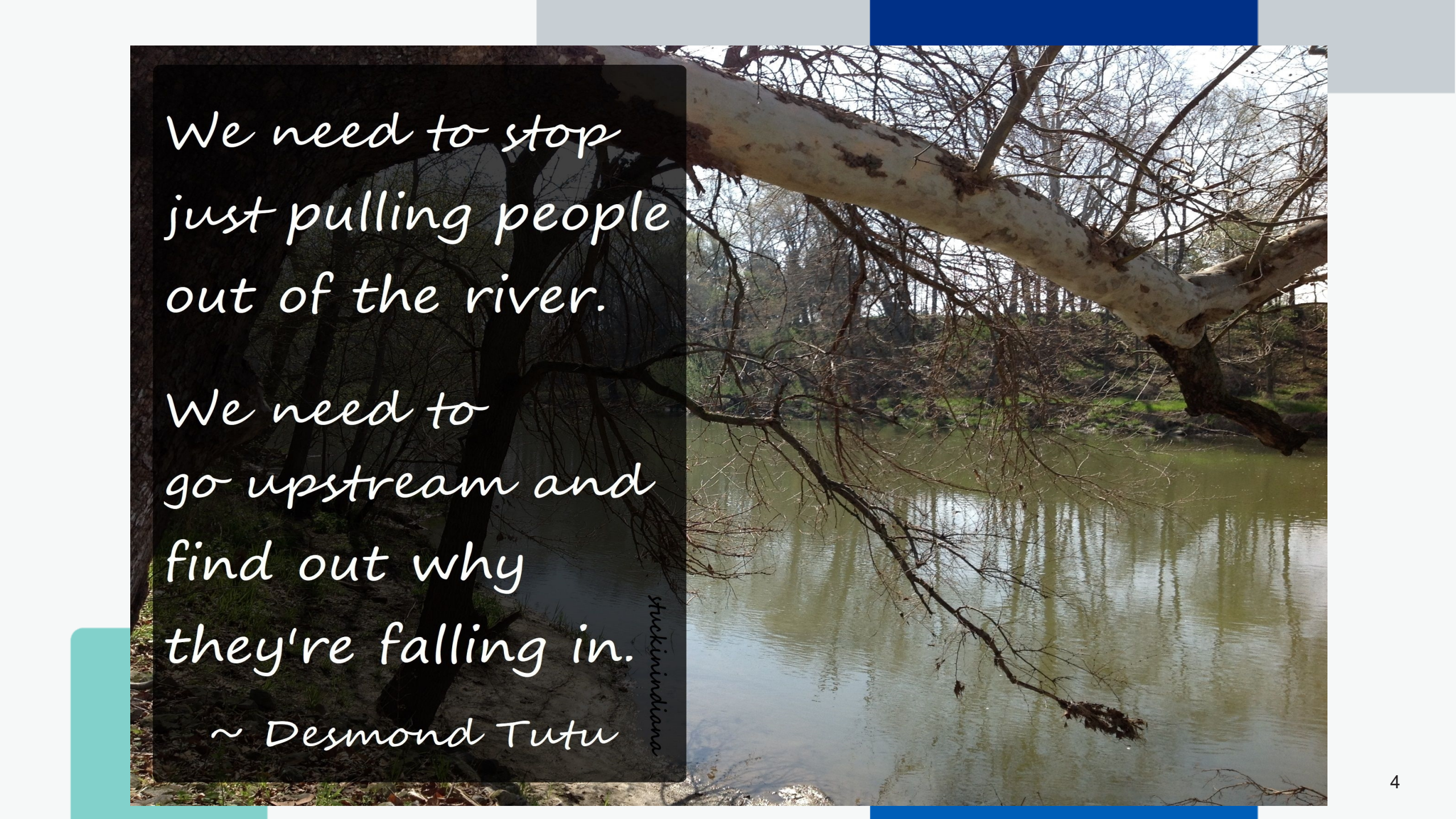
Children with complex needs

Because of their vulnerability and high level of health inequalities this cohort of young people are often placed in a secure setting (deprivation of liberty) as a result of their behaviours and what has happened to them.

Children can be deprived of their liberty in England under one of three legal frameworks:

- Section 25 of the Children Act (1989) placing them in a secure children's home;
- Under the Youth Justice System on remand or serving a sentence in a secure children's home (SCH), secure training centre (STC) or young offender institution (YOI);
- The Mental Health Act (1983, as amended 2007) placing them in hospital.

Placement in the children and young people secure estate is temporary, and part of a broader pathway of care. [The Framework for Integrated Care \(Community\)*](#) considers the needs of those who are at risk of entering the welfare, youth justice or mental health inpatient estate. It focuses on services working together in a more integrated way, and intervening early to best meet and deliver the needs of children with the most complex needs.



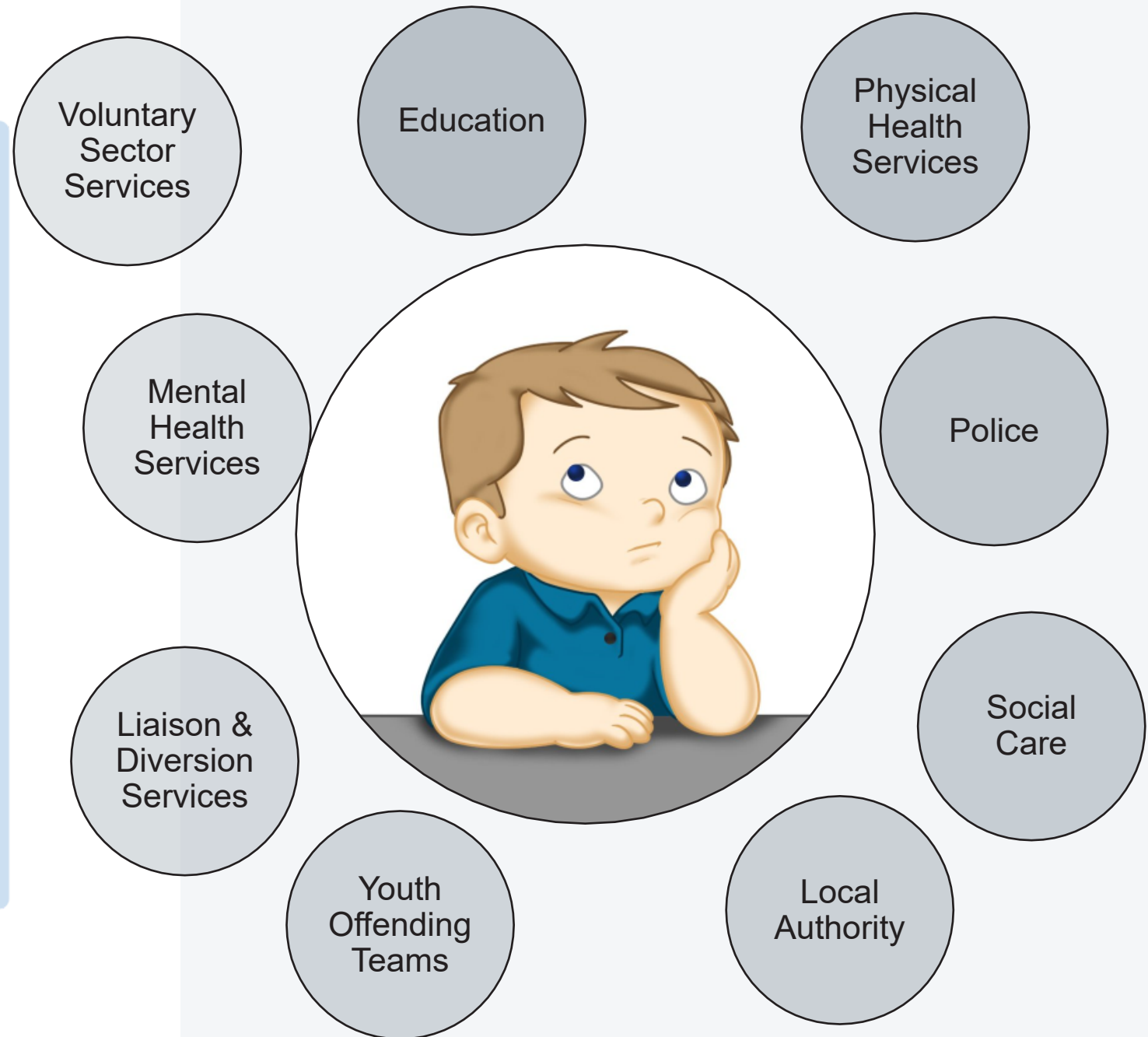
We need to stop
just pulling people
out of the river.

We need to
go upstream and
find out why
they're falling in.

~ Desmond Tutu

stuckinindiana

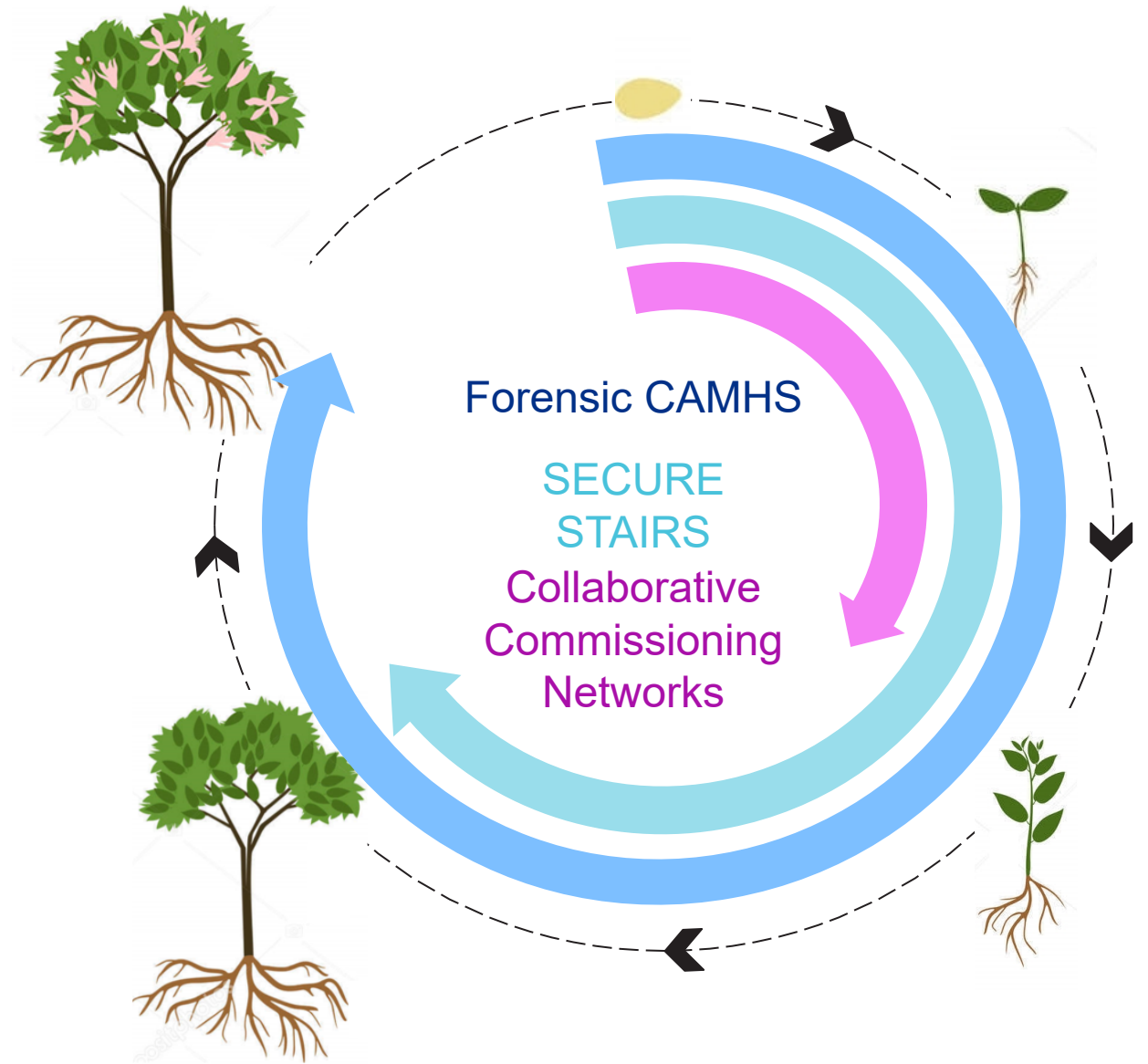
Services often working with this cohort of children, often work in silo and are unable to meet their needs.



How do we work better with these children to support their needs and help them to thrive.



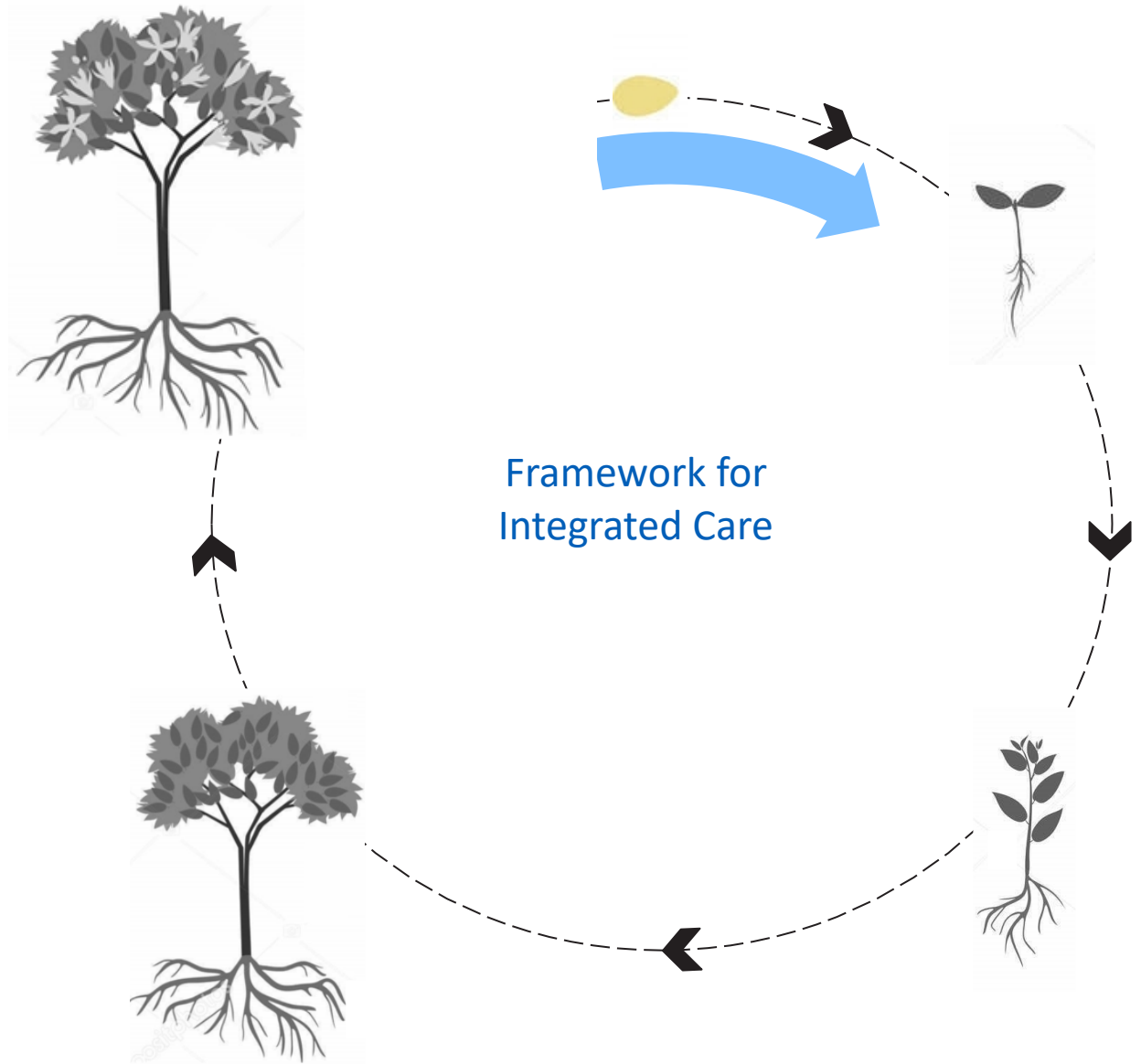
Building on H&J CYP Mental Health Transformation Workstream- 2015-2019



Cultivating Change

Shared
Understanding

Changing the
Fundamental
Question





Framework for Integrated Care: a system approach

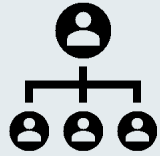
- The Framework for Integrated Care provides a **set of guiding principles and practices**, that act as a template for **genuine co-production** and development of integrated services for children and young people with complex needs;
- It represents a **shift in ideology**, moving away from approaches that seek to fix ‘what is wrong with you’ to approaches that seek to understand and address ‘**what has happened to you**’;
- The Frameworks, both SECURE STAIRS and Community, aim to provide a ‘**scaffold**’ for **innovative working practices and collaborations** across systems and partners to enhance services that seek to prevent re-traumatisation and enable children and young people, with complex needs, to thrive;



Framework for Integrated Care (Community) - Cohort

- **Multiple** (ie not just in one domain, such as mental and physical health)
- **Persistent** (ie long term rather than transient, including for example learning disability, autism or both)
- **Severe** (ie not responding to standard interventions)
- **Framed by family and social contexts** (ie early family disruption, loss, inequality, prevalence of Adverse Childhood Experiences).

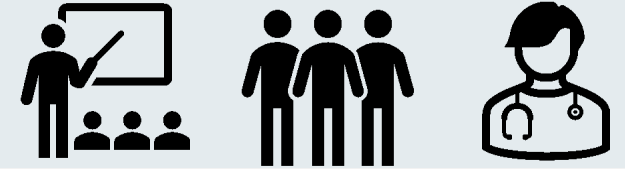
The Framework for Integrated Care (Community) - Principles



1. Every Interaction Matters: There is a focus first on building and supporting positive collaborative relationships.



2. Children & young people and the relationships they experience are at the centre of all care they receive through genuine co-production.



3. Those spending most time with young people are the primary facilitators of change.



4. Positively influencing the day to day care is the basis of any intervention and the primary focus of support.



5. All behaviour is understandable in context; there is a focus on developing an understanding of each children & young people's behaviours and needs based on their story (Formulation).



6. There is a commitment by all to build and sustain trauma informed organisations.

Vision:

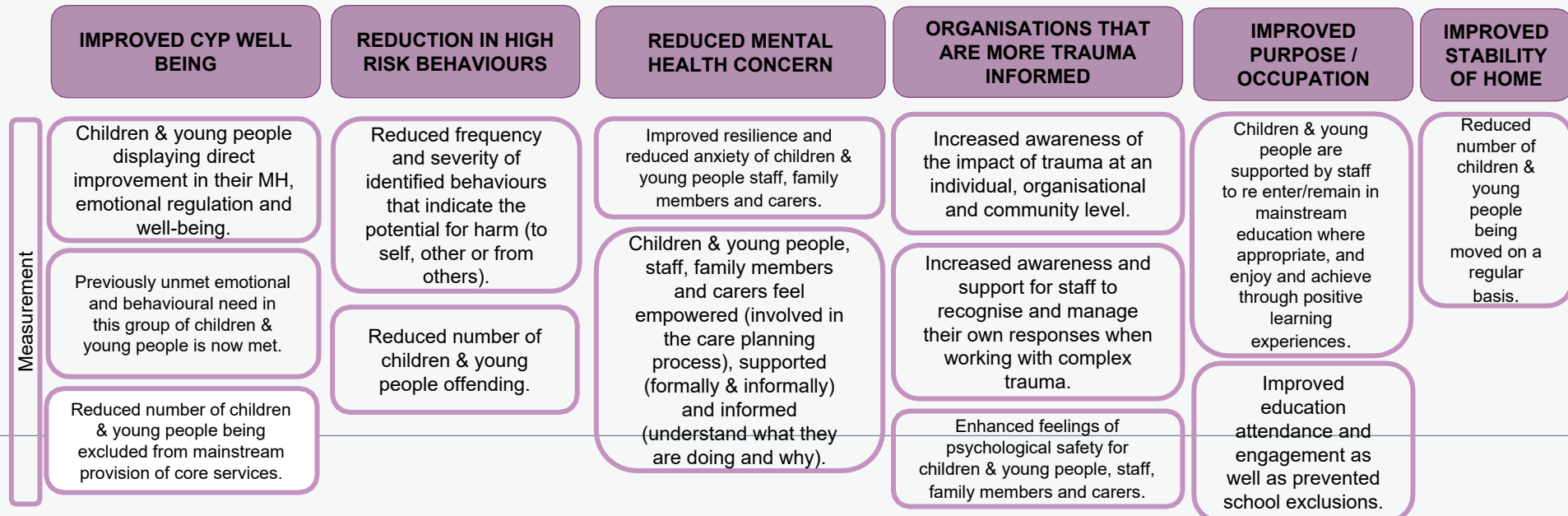
TO FACILITATE INTEGRATED TRAUMA-INFORMED SYSTEMS THAT ENABLE CHILDREN AND YOUNG PEOPLE WITH COMPLEX NEEDS TO THRIVE

Mission 2030:

To effect cultural change through developing local, sustainable & trauma-informed children's emotional wellbeing services by:

- 1) Working collaboratively across services to co-ordinate, integrate and deliver trauma informed care;
- 2) Genuine co-production with children and young people with complex needs and their families to develop services and systems that are accessible and acceptable to them;
- 3) Working with the child directly, through relationships with staff in the role of 'young people's advocates' (e.g. detached youth workers), who are psychologically informed and well supported, who advocate for and support the children & young people effectively along their journeys.

Objectives:



Framework for Integrated Care (Community): Vanguards by region & Integrated Care Board (ICB)

Framework for Integrated Care (Community):
vanguards by region and Integrated Care Board (ICB)

North East & Yorkshire
NHS Humber & North Yorkshire (1)
NHS North East & North Cumbria (2)
(Newcastle & Gateshead)

North West
NHS Cheshire & Merseyside (5)
(North Mersey)

East of England
NHS Mid & South Essex (11)
(Affinity)

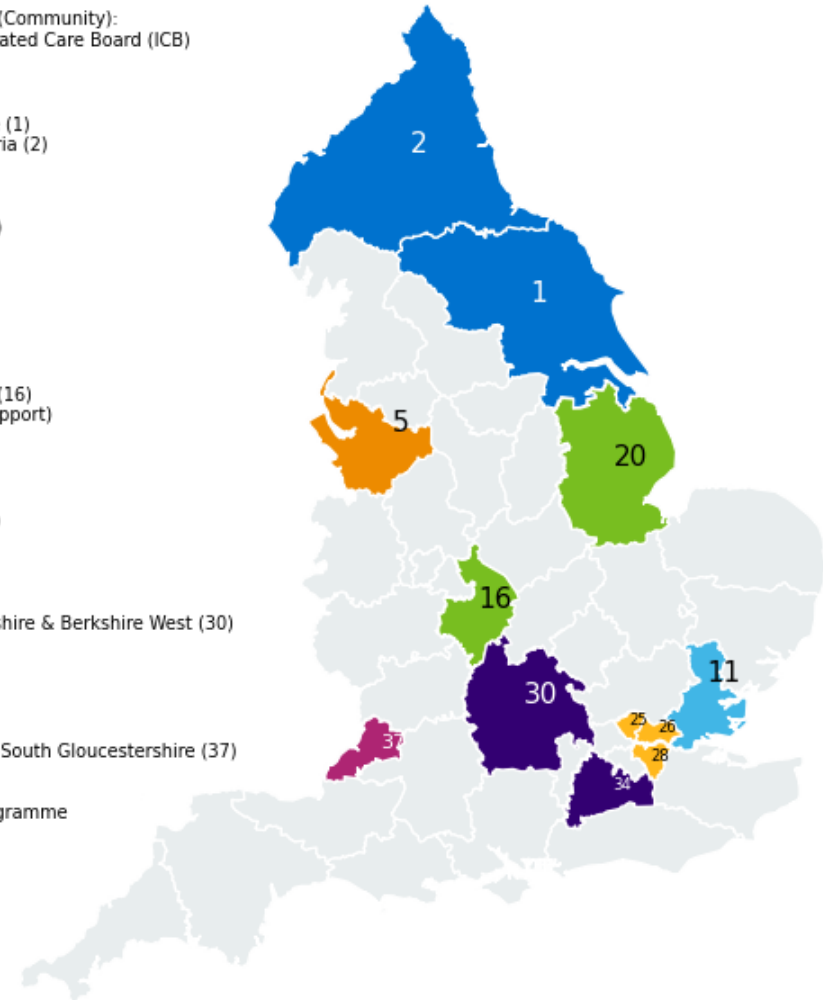
Midlands
NHS Coventry & Warwickshire (16)
(Trauma Informed Recovery Support)
NHS Lincolnshire (20)
(CYP Complex Needs Service)

London
NHS North Central London (25)
NHS North East London (26)
NHS South East London (28)

South East
NHS Buckinghamshire, Oxfordshire & Berkshire West (30)
(Thames Valley)
NHS Surrey Heartlands (34)

South West
NHS Bristol, North Somerset & South Gloucestershire (37)

Health and Justice Children Programme
NHS England



Key points

- Across the country there are 12 FfIC vanguards which have been set up, of which 11 are directly commissioned and funded by NHS England.
- The vanguards have all been designed and set up to meet the needs of their local populations whilst working to meet the activities, outputs and outcomes outlined in the Framework for Integrated Care(Community).
- As a result all 12 of the vanguards operate in slightly different ways; catering for different cohorts and working directly with a variety of services to provide an offer to support the local cohort.
- The vanguards are not a service in themselves but are instead a provision to support and join up services that are providing care for children with complex needs.
- As a result of the variation in the vanguards analysing the data collected from them is challenging.

| Vanguard | Description of provision |
|--|---|
| Affinity Programme – HCRG Care Group (Essex) | Focussing on a target cohort of children aged 5 -16 at risk of exclusion due to emotional dysregulation. The vanguard builds on schools’ wellbeing teams and the POWER programme to support engagement with children and families at an earlier level as well as supporting schools in their approach. |
| Coventry and Warwickshire Integrated Care Board | Cohort includes children on the edge of care, exploitation or youth justice teams that are disengaged from education or those that have transitioned back to the community from the secure estate. Provision involves embedding trauma informed youth work practitioners to work with young people that have experienced trauma and adversity. The vanguard also aims to pilot psychology support, speech and language therapy and occupational therapy into partner organisations. |
| Children & Young People’s Complex Needs Service – Lincolnshire ICS | The vanguard focusses on all children with complex needs, building upon their Future4Me programme the vanguard aims to embed a trauma informed culture across organisations and develop a trauma informed valuing care toolkit for children in care. |
| North London Partners in health and care – NCL CCG | The target cohort for the vanguard is 0-25 year olds at risk of or involved in serious youth violence. Working closely with partner organisations such as LAs the vanguard aims to build a holistic and multi-level model of care, working with voluntary sector providers to co-deliver psychologically informed interventions to marginalised and vulnerable young people. |
| North East London Health & Care Partnership – NEL ICB | The target cohort for this vanguard is 0-25 year olds with complex needs and at risk of youth violence and/or exploitation. The vanguard focuses on providing effective and appropriate psychological support to children who are impacted or at risk of violence. The vanguard will create a multi-disciplinary community approach through engaging VCFS organisations to deliver case-management. |

| Vanguard | Description of provision |
|--|---|
| Our Healthier South East London – SEL ICS | This vanguard focusses on a cohort of 0-25 years with complex needs. The vanguard has set up provision based on prevention, intervention and case management services piloting the model of care by providing effective and appropriate psychological support in the community for children who are impacted by or at risk of violence. |
| Bristol North Somerset South Gloucestershire Vanguard (BNSSG) - BNSSG ICB | The vanguard covers a cohort of children in care or at risk of going into care, at risk of exclusion or have been excluded or are not in school and children with SEND needs. The vanguard is delivered by seven providers who embed the principles of the framework into their practices and collaborate. This includes embedding trauma informed practice, piloting a dedicated specialist substance misuse youth worker to support young people at risk of exclusion, and delivering enhanced case management in the youth offending team. |
| North Mersey - Liverpool and Sefton | Target cohort includes children aged 13-19 years old who present as a risk of criminal or sexual exploitation or are missing from home or education. The vanguard aims to build on existing infrastructure to strengthen pathways and deliver a multiagency response to reduce presentations and admission to hospitals and care. This will be achieved through comprehensive trauma informed training and establishing a complex needs team to implement trauma informed recovery models to the most vulnerable children and their families. |
| Thames Valley Children & Young People with Complexity – Oxford NHS FT | Target cohort includes children ages 0-18 years with complex needs across multiple domains. The service will deliver a Community Liaison Framework and Provision, through a ‘hub and spoke’ model. It will build on and complement existing experience within FCAMHS and related services to ensure ongoing liaison and support to professionals, the young person and family. |
| Humber and North Yorkshire Children and Young People’s Trauma Informed Care Programme - Humber and North Yorkshire Health and Care Partnership | The vanguard covers a cohort of 10-19 years who are at risk of becoming first time entrants or of reoffending in the Youth Justice System. The model aims to build on existing infrastructure to strengthen pathways and collaborative working while testing new models of delivery to improve outcomes. Pilots include delivering a range of trauma informed interventions including 1 to 1 therapeutic interventions and group diversion interventions to children to prevent them becoming first-time entrants to the youth justice system. |
| Trusting Hands Gateshead and Future Focus Newcastle - Newcastle and Gateshead | The vanguard covers vulnerable children with complex needs ages 0-18 years. The service aims to meet the needs of young people with multiple, pervasive, and complex needs, which are not easily or coherently met by traditional services. ‘Getting advice’ will be delivered through a training and consultation model. |
| Surrey Building Belonging Programme - Surrey | The vanguard covers vulnerable children with complex needs ages 0-18. The ‘Building Belonging Programme’ aims to empower all families to develop healthy relationships and contribute positively to their communities, reducing exposure to risks and promoting inclusion. To deliver this vision they have developed a service model informed by the findings of the Surrey Health and Justice Scoping Project. This service model builds upon an emerging trauma-informed approach to address existing gaps in service provision and ensure that the most vulnerable families with complex needs are supported. |

Progress so far!

Data reporting period April 2022 to September 2023

Framework for Integrated Care (Community) Data

39+ VCSE organisations are working in partnership to deliver the framework across all 12 vanguards.



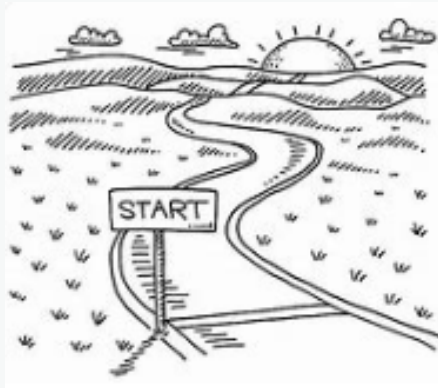
There have been **4411** referrals received, with **4111** referrals meeting vanguards criteria for acceptance.

Various training programmes have been delivered across systems to multiple agencies including **Schools, Police, Sports Organisations** and **Youth Workers**.

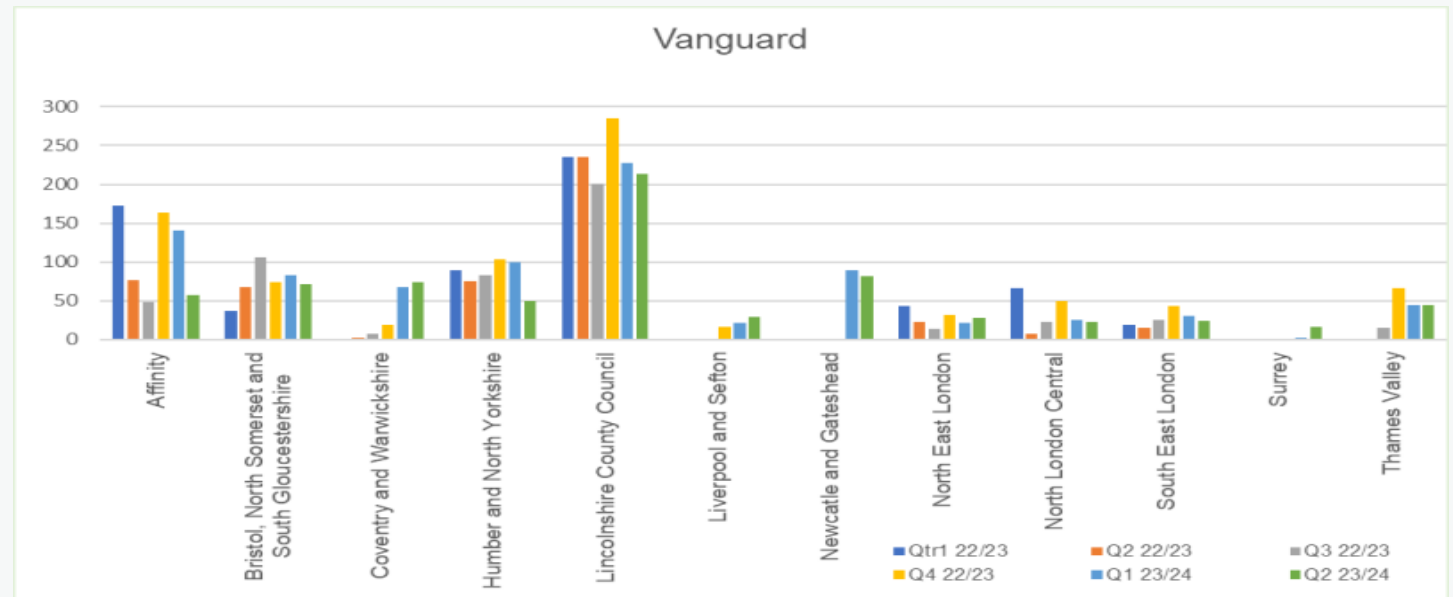


The Total Number of Referrals accepted:

4111

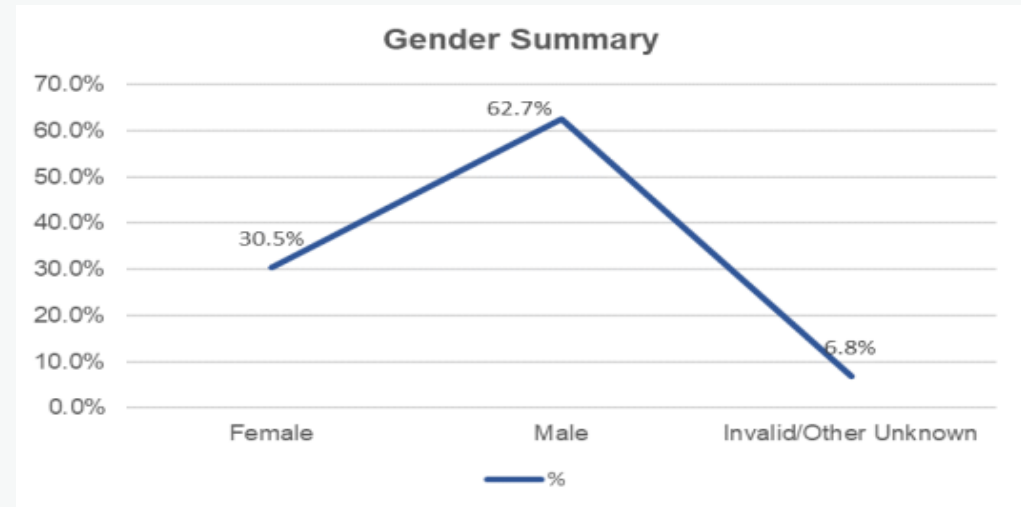
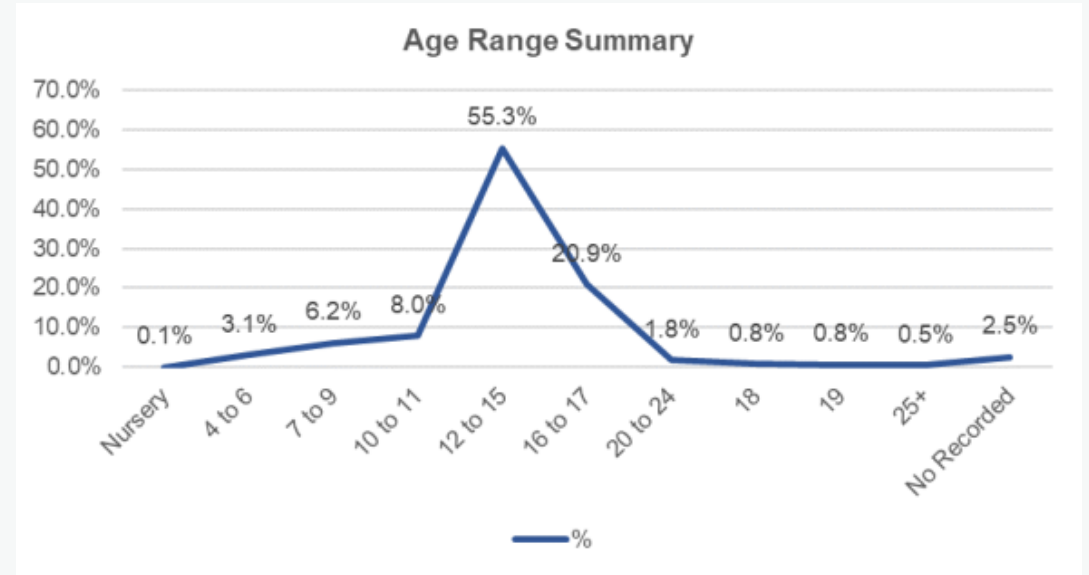


| Vanguard | 2022/23 | | | | 2023/24 | | Grand Total |
|---|------------|------------|------------|------------|------------|------------|-------------|
| | Qtr1 | Q2 | Q3 | Q4 | Q1 | Q2 | |
| Affinity | 173 | 77 | 49 | 164 | 141 | 58 | 662 |
| Bristol, North Somerset and South Gloucestershire | 37 | 68 | 106 | 74 | 83 | 72 | 440 |
| Coventry and Warwickshire | | 3 | 7 | 19 | 67 | 74 | 170 |
| Humber and North Yorkshire | 90 | 75 | 83 | 103 | 99 | 50 | 500 |
| Lincolnshire County Council | 235 | 235 | 201 | 285 | 227 | 213 | 1396 |
| Liverpool and Sefton | | | | 16 | 22 | 29 | 67 |
| Newcastle and Gateshead | | | | | 90 | 82 | 172 |
| North East London | 43 | 23 | 14 | 32 | 21 | 28 | 161 |
| North London Central | 66 | 8 | 23 | 50 | 26 | 23 | 196 |
| South East London | 19 | 15 | 26 | 43 | 30 | 24 | 157 |
| Surrey | | | | 1 | 2 | 17 | 20 |
| Thames Valley | | | 15 | 66 | 45 | 44 | 170 |
| Grand Total | 663 | 504 | 524 | 853 | 853 | 714 | 4111 |



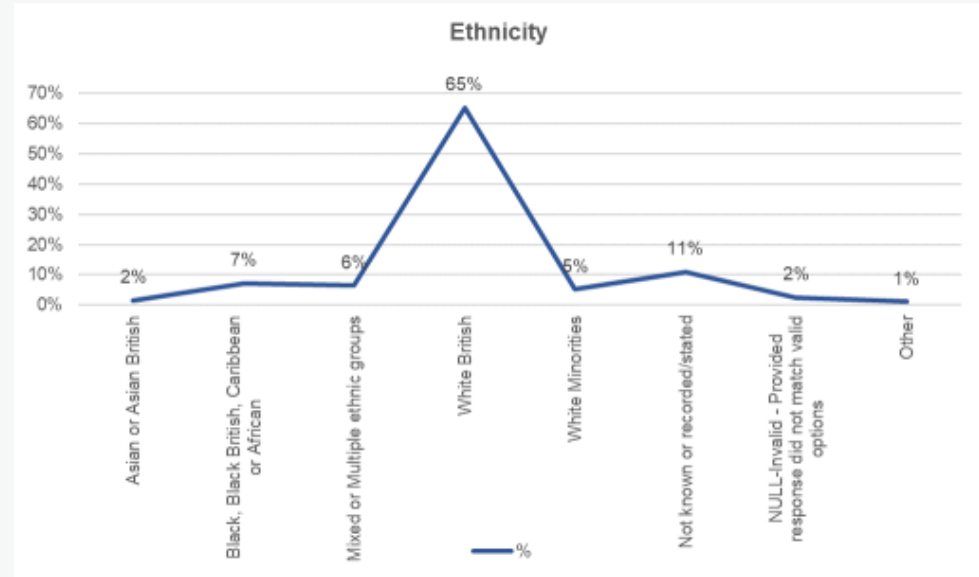
Referral Demographics

| Age Group/Gender | Female | Male |
|-------------------------|-------------|------|
| Nursery | 1 | |
| 4 to 6 | 32 | 96 |
| 7 to 9 | 52 | 199 |
| 10 to 11 | 99 | 210 |
| 12 to 15 | 795 | 1350 |
| 16 to 17 | 246 | 556 |
| 20 to 24 | 6 | 68 |
| 18 | 9 | 22 |
| 19 | 7 | 20 |
| 25+ | 3 | 17 |
| NULL | 3 | 40 |
| Sub Totals | 1253 | 2578 |
| Invalid Age/Age Unknown | 280 | |
| Grand Total | 4111 | |

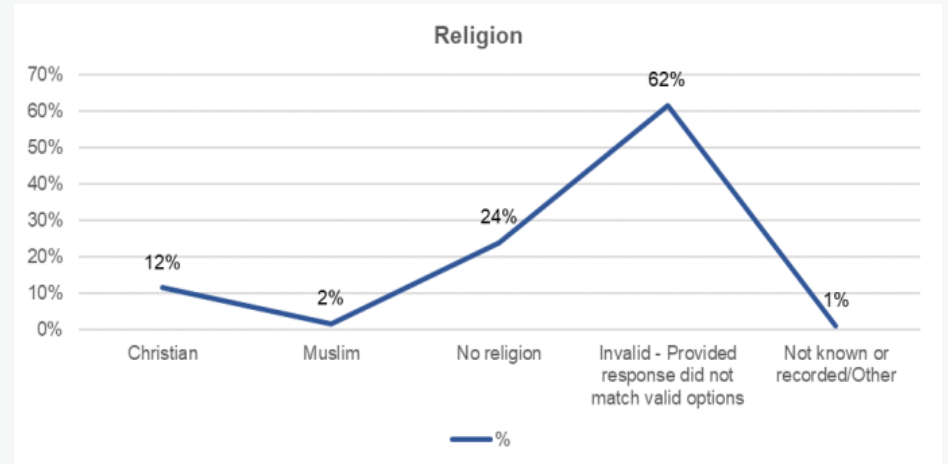


Ethnicity/Religion

| Ethnicity | 2022/23 | | | | 2023/24 | | Total |
|---|---------------|----------------|---------------|---------------|---------------|----------------|-------------|
| | Q1 Apr-Jun | Q2 Jul-Sept | Q3 Oct-Dec | Q4 Jan-Mar | Q1 Apr-Jun | Q2 Jul-Sept | |
| Asian or Asian British | 10 | 3 | 5 | 18 | 15 | 14 | 65 |
| African | 75 | 16 | 37 | 69 | 56 | 42 | 295 |
| Mixed or Multiple ethnic groups | 49 | 33 | 32 | 50 | 55 | 44 | 263 |
| White British | 402 | 328 | 327 | 536 | 584 | 506 | 2683 |
| White Minorities | 26 | 33 | 31 | 41 | 50 | 31 | 212 |
| Not known or recorded/stated | 74 | 76 | 69 | 107 | 68 | 56 | 450 |
| Invalid - Provided response did not match valid options | 21 | 14 | 20 | 19 | 13 | 14 | 101 |
| Other | 6 | 1 | 3 | 13 | 12 | 7 | 42 |
| Grand Total | 663 | 504 | 524 | 853 | 853 | 714 | 4111 |

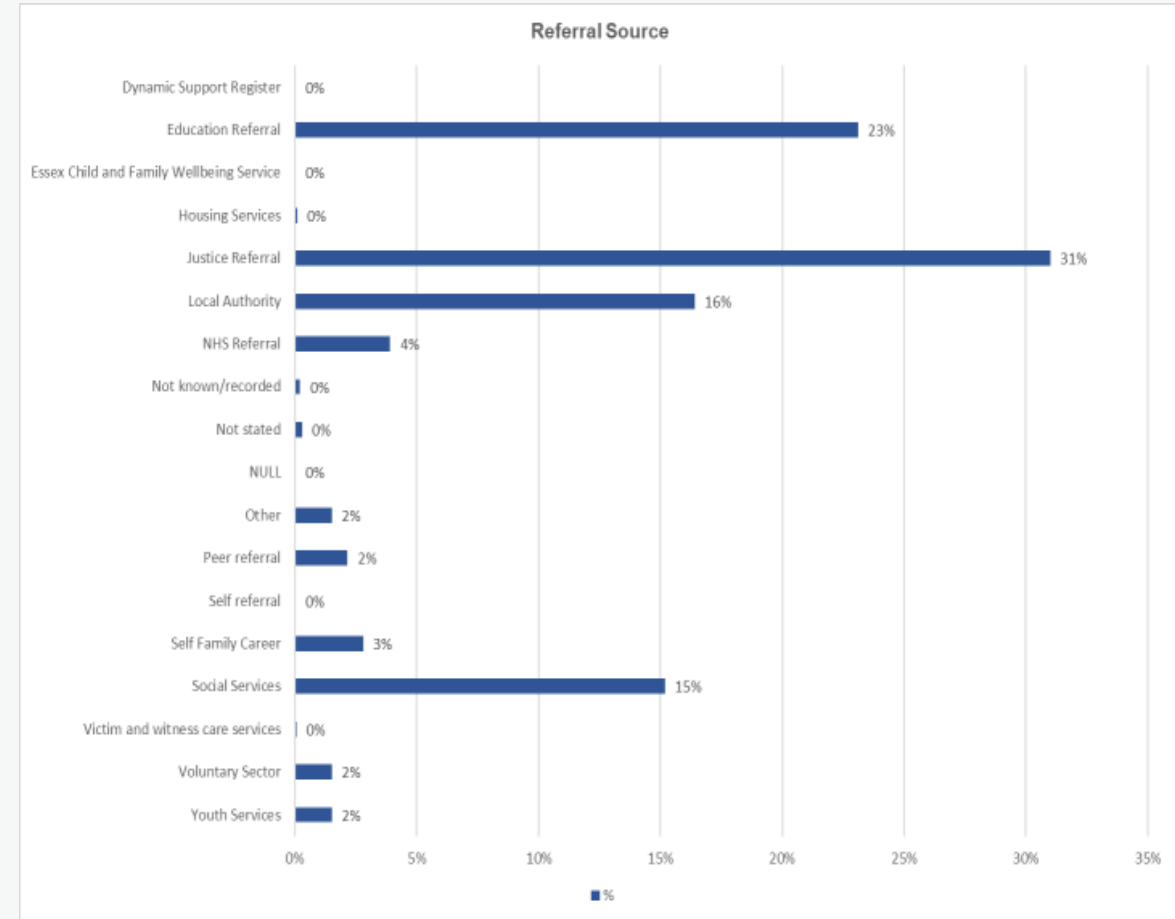


| Religion | 2022/23 | | | | 2023/24 | | Total |
|---|---------------|----------------|---------------|---------------|---------------|----------------|-------------|
| | Q1 Apr-Jun | Q2 Jul-Sept | Q3 Oct-Dec | Q4 Jan-Mar | Q1 Apr-Jun | Q2 Jul-Sept | |
| Christian | 78 | 63 | 65 | 100 | 92 | 77 | 475 |
| Muslim | 14 | 7 | 5 | 17 | 16 | 9 | 68 |
| No religion | 128 | 116 | 114 | 189 | 229 | 211 | 987 |
| Invalid - Provided response did not match valid options | 438 | 316 | 340 | 533 | 509 | 401 | 2537 |
| Not known or recorded/Other | 5 | 2 | | 1 | 3 | 13 | 44 |
| Other | 5 | 2 | | 13 | 4 | 3 | |
| Grand Total | 663 | 504 | 524 | 853 | 853 | 714 | 4111 |



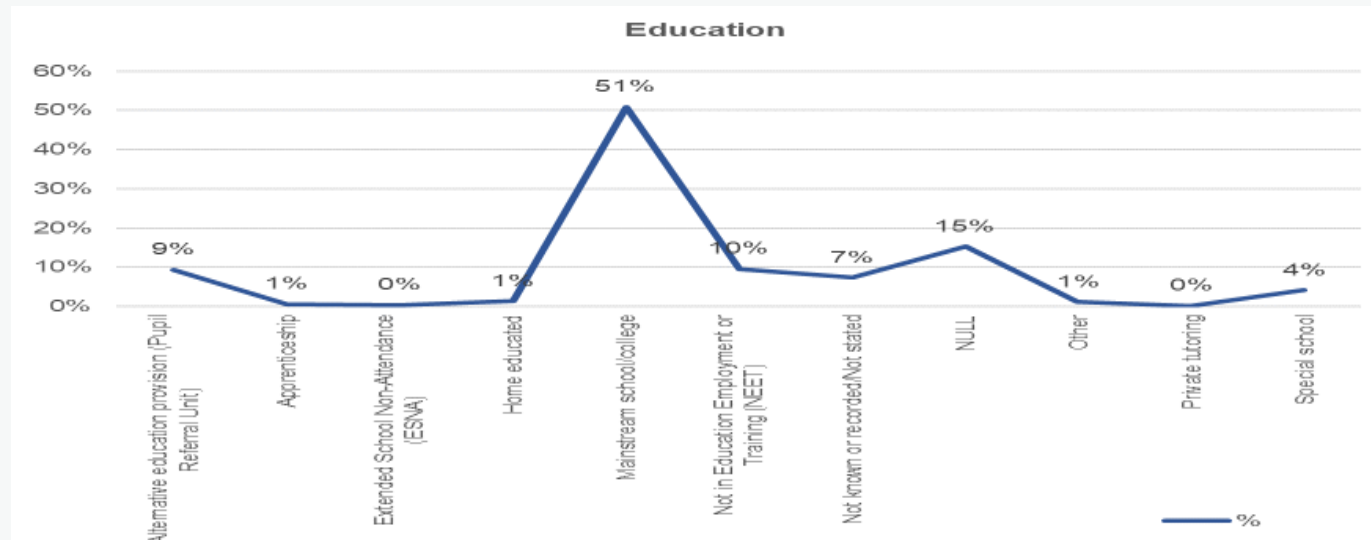
Referral Source

| Referral Source | 2022/23 | | | | 2023/24 | | Total |
|--|---------------|----------------|---------------|---------------|---------------|----------------|-------------|
| | Q1 Apr-Jun | Q2 Jul-Sept | Q3 Oct-Dec | Q4 Jan-Mar | Q1 Apr-Jun | Q2 Jul-Sept | |
| Dynamic Support Register | | | | 1 | | | 1 |
| Education Referral | 190 | 119 | 118 | 231 | 202 | 90 | 950 |
| Essex Child and Family Wellbeing Service | 1 | | | | | | 1 |
| Housing Services | 3 | | | | | 1 | 4 |
| Justice Referral | 183 | 208 | 200 | 228 | 231 | 225 | 1275 |
| Local Authority | 97 | 66 | 60 | 131 | 185 | 136 | 675 |
| NHS Referral | 12 | 13 | 20 | 42 | 39 | 35 | 161 |
| Not known/recorded | 1 | 1 | 4 | 2 | | 1 | 9 |
| Not stated | 7 | 1 | | 2 | 2 | | 12 |
| NULL | | | 1 | | | | 1 |
| Other | 5 | 15 | 5 | 14 | 10 | 14 | 63 |
| Peer referral | 25 | 9 | 12 | 30 | 12 | 1 | 89 |
| Self referral | 1 | | | | | | 1 |
| Self Family Career | 42 | 9 | 15 | 21 | 19 | 10 | 116 |
| Social Services | 78 | 52 | 71 | 123 | 136 | 165 | 625 |
| Victim and witness care services | | 1 | | 1 | 1 | | 3 |
| Voluntary Sector | 8 | 4 | 7 | 6 | 12 | 25 | 62 |
| Youth Services | 10 | 6 | 11 | 21 | 4 | 11 | 63 |
| Grand Total | 663 | 504 | 524 | 853 | 853 | 714 | 4111 |



Education

| Education Status | 2022/23 | | | | 2023/24 | | Total |
|--|------------|-------------|------------|------------|------------|-------------|-------------|
| | Q1 Apr-Jun | Q2 Jul-Sept | Q3 Oct-Dec | Q4 Jan-Mar | Q1 Apr-Jun | Q2 Jul-Sept | |
| Alternative education provision (Pupil Referral Un | 44 | 49 | 57 | 74 | 87 | 72 | 383 |
| Apprenticeship | 3 | 5 | 4 | 10 | 1 | 2 | 25 |
| Extended School Non-Attendance (ESNA) | 1 | | 1 | 4 | 3 | 5 | 14 |
| Home educated | 5 | 8 | 6 | 11 | 7 | 18 | 55 |
| Mainstream school/college | 359 | 272 | 249 | 477 | 407 | 329 | 2093 |
| (NEET) | 59 | 39 | 43 | 65 | 97 | 91 | 394 |
| Not known or recorded/Not stated | 62 | 34 | 73 | 69 | 29 | 32 | 299 |
| NULL | 107 | 72 | 66 | 92 | 169 | 121 | 627 |
| Other | 4 | 1 | 5 | 8 | 13 | 13 | 44 |
| Private tutoring | 1 | 1 | 1 | 1 | 3 | 1 | 8 |
| Special school | 18 | 23 | 19 | 42 | 37 | 30 | 169 |
| Grand Total | 663 | 504 | 524 | 853 | 853 | 714 | 4111 |



Accommodation

| Accommodation | 2022/23 | | | | 2023/24 | | Total |
|---|------------|-------------|------------|------------|------------|-------------|-------------|
| | Q1 Apr-Jun | Q2 Jul-Sept | Q3 Oct-Dec | Q4 Jan-Mar | Q1 Apr-Jun | Q2 Jul-Sept | |
| Acute/long stay healthcare residential facility | | | 1 | 1 | 1 | 2 | 5 |
| Bail/Probation hostel | | | | | 1 | 3 | 4 |
| Childrens home (Local Authority) | 2 | | 4 | 12 | 37 | 31 | 86 |
| Childrens home (Private Sector) | 1 | 1 | 1 | 3 | 7 | 15 | 28 |
| Emergency Local Authority accommodation | | | 1 | 1 | 1 | 3 | 6 |
| Homeless | 7 | 1 | 3 | 3 | 2 | 1 | 17 |
| Homeless at home due to safety risk | 4 | 1 | 1 | | 1 | | 7 |
| Hostel | | | 1 | 1 | 2 | | 4 |
| Immigration Removal Centre | | | | 1 | | | 1 |
| Living independently | 4 | 1 | 1 | 6 | 9 | 7 | 28 |
| Living with foster carers | | 1 | 4 | 10 | 54 | 58 | 127 |
| Living with other family members | 3 | 2 | 8 | 23 | 37 | 48 | 121 |
| Living with parents | 107 | 91 | 133 | 193 | 340 | 342 | 1206 |
| Missing from home | | | 1 | 1 | 2 | 1 | 5 |
| Not known or recorded | 11 | 17 | 21 | 89 | 68 | 37 | 243 |
| Not stated | | | | | 6 | 3 | 9 |
| NULL | 495 | 386 | 336 | 481 | 247 | 126 | 2071 |
| Other | 8 | 1 | 1 | 3 | 1 | 6 | 20 |
| Prison | 5 | 1 | 4 | 7 | 6 | 1 | 24 |
| Refuge | 1 | | | | 1 | | 2 |
| Secure Childrens Home | | | | 2 | 1 | 1 | 4 |
| Sofa surfing | 2 | | | 3 | 4 | 1 | 10 |
| Squatting | | | | 1 | | | 1 |
| Supported accommodation (by staff or caretaker) | 5 | | 2 | 5 | 14 | 23 | 49 |
| Temporary Local Authority accommodation | 7 | 1 | 1 | 7 | 9 | 5 | 30 |
| Young Offender Institution | 1 | | | | 2 | | 3 |
| Grand Total | 663 | 504 | 524 | 853 | 853 | 714 | 4111 |

Known Experience of Trauma

| Trauma Category | 2022/23 | | | | 2023/24 | | Total |
|--|------------|-------------|------------|------------|------------|-------------|-------------|
| | Q1 Apr-Jun | Q2 Jul-Sept | Q3 Oct-Dec | Q4 Jan-Mar | Q1 Apr-Jun | Q2 Jul-Sept | |
| Assault or Violence | 53 | 12 | 18 | 52 | 128 | 88 | 351 |
| Bullying | 15 | 11 | 2 | 15 | 28 | 15 | 86 |
| Discrimination of protected characteristic | 2 | 1 | 2 | 6 | 2 | 2 | 15 |
| Emotional neglect | 5 | 5 | 6 | 46 | 81 | 81 | 224 |
| Household alcohol abuse | | | 4 | 9 | 19 | 14 | 46 |
| Household domestic violence | 43 | 47 | 61 | 65 | 96 | 79 | 391 |
| Household drug abuse | 1 | 1 | 6 | 2 | 14 | 14 | 38 |
| Household mental illness | 7 | 4 | 5 | 18 | 21 | 26 | 81 |
| Incarceration of a household member | 1 | | 1 | 4 | 3 | 1 | 10 |
| NULL | 505 | 396 | 379 | 573 | 374 | 323 | 2550 |
| Other | 14 | 10 | 10 | 13 | 25 | 19 | 91 |
| Parental separation | 9 | 16 | 20 | 27 | 34 | 29 | 135 |
| Physical abuse | 3 | | 4 | 8 | 7 | 8 | 30 |
| Physical neglect | | | 1 | 2 | 3 | 3 | 9 |
| Sexual abuse | 3 | | 3 | 11 | 11 | 4 | 32 |
| Traumatic accident | | 1 | | 1 | 4 | 6 | 12 |
| Verbal abuse | 2 | | 2 | 1 | 2 | 1 | 8 |
| War | | | | | 1 | 1 | 2 |
| Grand Total | 663 | 504 | 524 | 853 | 853 | 714 | 4111 |

Intervention Key Findings



2218 (52%) of referrals have been **assigned a young persons' advocate** (Null 36%)



1441 (35%) have a **Formulation Based Care Plan** (Null 33%)



2321 (56)% have **received Advice and Consultation** with a professional (Null 38%)



43% (1753) of referral interventions are now **concluded**.

Thank You



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[england.nhs.uk](https://www.england.nhs.uk)